

**Institute of Public Administration and Municipal
Management**

PRESENTATION OF THE CENTER FOR REGULATORY IMPACT ASSESSMENT

Moscow, 2012

The RIA Center of IPAMM

- The Center for Regulatory Impact Assessment is one of the leaders on the growing Russian expert market of regulatory impact assessment, regulatory reform and regulatory risk management.
- Employees of the RIA Center:
 - Perform works in interests of the Ministry of Economic Development of the Russian Federation on relevant subjects (control-supervision, competitive environment assessment, public consultations), including empirical research;
 - Participated in the majority of applied researches of last years on relevant subjects, including those commissioned by the World Bank and the Russian Union of Industrialists and Entrepreneurs;
 - Have developed and teach academic courses on RIA and Program Evaluation in HSE (Moscow and St. Petersburg, since 2004)
 - Conduct workshops, training courses and webinars on RIA for civil servants in Russian regions and in the CIS countries (since 2009).

Main Directions of the RIA Center's Activities - I

- Carrying out research and development projects on regulatory impact assessment of legal and departmental regulations, monitoring the application of laws, smart regulation and other types of industry and program evaluations, including the following:
 - designing plans (roadmaps) for RIA implementation in the federal and regional government bodies;
 - developing procedures for conducting RIA;
 - developing Guidelines and Industry Guidances on RIA;
 - conducting pilot projects on RIA, including the preparation of regulatory impact assessments;
 - assisting in forming expert (advisory) RIA boards, departments and divisions;

Main Directions of the RIA Center's Activities - II

- Organization of public consultations and other forms of data collection;
- Conducting regulatory impact assessment of regulation's drafts and/or existing regulations at different stages of discussion, including:
 - organization of permanent sectoral business panels;
 - conducting expert focus groups for specific draft or existing legal acts;
- Consulting business associations on the use of RIA at the federal level and in the regions of the Russian Federation;
- Introduction of "RIA-like" procedures (including financial feasibility analysis) in the federal and regional legislative bodies;

Main Directions of the RIA Center's Activities - III

- ❑ Development of academic courses and conducting full-time and part-time educational seminars, workshops, webinars, short- and medium-term training and re-training courses for civil servants (federal and regional level) and municipal officials, representatives of business associations, employees of companies from "overregulated" markets, representatives of NGOs;
- ❑ Research, organization and participation in academic conferences, colloquiums and workshops on the development of RIA techniques and methodologies (ex-ante, on-going, ex-post evaluation);
- ❑ Lecturing at undergraduate and graduate degree programs of Russian universities;
- ❑ Writing articles and preparing scientific journals, monographs, textbooks, readers and other academic materials devoted to RIA and regulatory policy.

Main methodological principles of the RIA Center's approach to evaluation

- ❑ Evidence-based evaluation
- ❑ Use of mixed methods (quantitative, qualitative, statistical, peer review, cost-benefit analysis, etc.)
- ❑ Building a research team that includes representatives from different sectors (economists, sociologists, lawyers, industry experts)
- ❑ Adaptation of the international best practices / interdisciplinary approach
- ❑ Studies focused on customer's practical interests

Selected Performance Results (2010-2012)

- Works performed in the interests of ministries, government agencies and business associations, e.g. empirical examinations (evaluation of regulatory impact assessment quality, public consultations, control-supervision, competitive environment evaluation), including the following:
 - Project "Regulatory Impact Analysis of Federal Law Draft "On Protection of public health from the effects of tobacco" commissioned by the Russian Union of Industrialists and Entrepreneurs, 2011-2012;
 - Research project "Developing a standard of public consultations of a legal act draft at all stages of its preparation in the frames of regulatory impact assessment" commissioned by the Ministry of Economic Development of the Russian Federation, 2011;
- Supporting the introduction of RIA in Russian federal and regional government bodies, major cities, including the following:
 - Pilot project devoted to the introduction of regulatory impact assessment at the Department of Economic Policy and Development of the City of Moscow, 2012;
 - Project "Introducing regulatory impact assessment in the Republic of North Ossetia – Alania", 2008-2010;
- Developing algorithms to integrate RIA into the institutions of smart regulation and the regulatory reform strategy in Russia and developing systems of indicators to evaluate the quality of RIA, including the following:
 - Work of the expert group "Optimization of state presence: reducing regulatory functions, ensuring transparency and feedback from citizens and business" in the frames of the "Strategy 2020", 2011-2012;
 - Developing the concept of establishing National Council for the Improvement of Legal Regulation of Business and Investment Activities accountable to the President of the Russian Federation , 2011-2012.

Qualification of the RIA Center's employees (2005-2009)

- ❑ Research and Development Project "Development of Guidelines and the organization of the monitoring and evaluation of the competitive environment and key indicators of change" commissioned by the Ministry of Economic Development of the Russian Federation, 2009;
- ❑ Project "Conducting the financial and economic feasibility analysis of amendments to the Tax Code of the Russian Federation (the abolition of the VAT for registration services and protection of intellectual property)" commissioned by Holding "Optima-Invest", 2008;
- ❑ Project "Conducting the financial and economic feasibility analysis of joining to Self-Regulatory Organization the Mining and Metallurgical Company (MMC) "Norilsk Nickel" commissioned by "Norilsk Nickel", 2008;
- ❑ Project "Conducting the financial and economic feasibility analysis of the standards developed for organizations of the electrical energy industry" commissioned by RAO "UES of Russia", 2006-2008;
- ❑ "Conducting the monitoring of the Russian Federation legislation practical application to assess the impact of measures to reduce administrative intervention in economic activity on the development of business, including small business" commissioned by the Ministry of Economic Development of the Russian Federation, 2005.

Academic courses, seminars, trainings

- ❑ Academic course "Regulatory Impact Assessment" for graduate students of Law Department and Public Administration Department, Higher School of Economics (since 2010-11 academic year):
<http://gmu.hse.ru/136885/evaluation/>
- ❑ Academic course "Analysis and evaluation of government programs and sectoral policies" (Public Administration Department, Higher School of Economics (since 2005-06 academic year):
<http://www.hse.ru/org/hse/appraisement/>
- ❑ Trainings and workshops on RIA for civil servants in Russian regions: Kazan (2009), Vladikavkaz (2009, 2010), Moscow (2010, 2011, 2012), St. Petersburg, Arkhangelsk, Yakutsk (2012), Lipetsk (2012) and others;
- ❑ Trainings for regional authorities in the Higher School of Economics (since 2011);
- ❑ Educational seminars and webinars for the CIS countries - Uzbekistan (2008), Kyrgyzstan (2010), Belarus (2012);
- ❑ Block of RIA disciplines for the educational program Master of Public Administration (NRU HSE, 2010).
- ❑ "Talent Pool" Program of the Russian Government (Moscow State University, 2012)

International Contacts - I

- ❑ Jacobs, Cordova & Associates Company (USA);
- ❑ Center for Evaluation (CEval), University of Saarland (Saarbrücken, Germany);
- ❑ Institute for Regulatory Impact Assessment and Evaluation (InGFA), German Graduate School of Public Administration (Speyer, Germany);
- ❑ Evaluation Support network in the federal government bodies of Switzerland;
- ❑ RIA Department under the Swiss Ministry of Economic Cooperation and Development (SECO);
- ❑ Analysis, Impact and Evaluation Unit of the European Commission Internal Market and Services Directorate General (Brussels);
- ❑ European Evaluation Society;
- ❑ National Evaluation Associations (Germany, Switzerland, France, Netherlands, USA, Canada);

International Contacts - II

- ❑ **Jeroen Nijland**, Chair of the OECD Regulatory Policy Committee, Director of Regulatory Reform Group (Netherlands);
- ❑ **Luzius Mader** - Deputy Director of the Federal Office of Justice of Switzerland, Vice-chairman of the International Society of Legislation, Professor at the University of Lausanne;
- ❑ **France Leu** - Director of Research and Documentation Centre of the Ministry of Security and Justice of Netherlands, Maastricht University Professor;
- ❑ **Alexander Hunt** - Branch Chief in the Office of Information and Regulatory Affairs (OIRA) within the U.S. Office of Management and Budget (OMB) (the U.S. President Administration);
- ❑ **Sabine Kuhlmann** - a member of the National Better Regulation Council (Nationaler Normenkontrollrat) under the Federal Chancellor of Germany, professor at the German Graduate School of Public Administration (Speyer);
- ❑ **Ioannis Lianos** - Professor at the National School of Administration (France);
- ❑ **Nelmut Eggers** - International Consultant (Brussels), the former Head of the Directorate General for Development of the European Commission, author of Project Cycle Management methodology (PCM).

Academic Activities – I

Regular participation in conferences held in Russia, including:

- ☐ HSE (2004 - 2012)
- ☐ Moscow State University (2006, 2007, 2009)
- ☐ INION RAN(2004 - 2010)
- ☐ St. Petersburg State University (2004, 2007)
- ☐ Centre for Strategic Research (2005, 2007, 2008, 2010, 2011)
- ☐ Civic Chamber of the Russian Federation (2008)
- ☐ Novgorod State University (IAL Congress) - 2012

Speeches at international conferences and colloquiums, including:

- ☐ Helsinki, Finland (2012)
- ☐ Bern, Switzerland (2007, 2008)
- ☐ Essen and Saarbrücken, Germany (2005, 2007)
- ☐ London, UK (2006)
- ☐ Lisbon, Portugal (2008)
- ☐ Tashkent, Uzbekistan (2008)
- ☐ Almaty, Kazakhstan (2005)

Academic Activities– II

- ❑ Since 2005 - Collective and individual grants in the frames of "Scientific Foundation Program of HSE";
- ❑ 2006 - 2011 - Six collections of materials for Moscow Colloquium on Evaluation (volume ~ 1,000 pages);
- ❑ 2006 – Collection "Policy Evaluation and New Political Economy: Tools for Analyzing Economic Reforms" (together with Central Economics and Mathematics Institute of Russian Academy of Science);
- ❑ 2005 - Preprint "Effectiveness Measurement and Evaluation in Public Administration: International Experience" (IPAMM HSE);
- ❑ Since 2004 - Dozens of articles, talking points and comments in Russian journals, conferences collections, newspapers and online media;
- ❑ Since 2004, support of the Non-profit scientific Internet project **Politanaliz.Ru** (www.politanaliz.ru).

Head of the RIA Center

- ❑ Graduated from the Department of Sociology, St. Petersburg State University (1993);
- ❑ Ph.D. in Sociology (St. Petersburg State University, 1997);
- ❑ Study, research and professional training in European universities - Bielefeld, Berlin, Saarbrücken, Bern, Rome;
- ❑ Member of the European Evaluation Society, the International Regulatory Reform Network, the International Sociological Association;
- ❑ Member of the Editorial Board of the "Project planning, Monitoring and Evaluation" Journal, member of the Working Group on RIA methodology at the Advisory Board on Regulatory Impact Assessment at the Ministry of Economic Development, a member of the Attestation Commission at the Department of Regulatory Impact Assessment at the Ministry of Economic Development, a member of the Advisory Committee on Entrepreneurship set up by the Eurasian Economic Commission Board;
- ❑ Coordinator of the City Colloquium on Evaluation at HSE;
- ❑ Numerous publications devoted to evaluation and regulatory impact assessment, speeches at the international conferences.

Daniel TSYGANKOV



Contact information of the RIA Center of IPAMM HSE

- Address: 01000, Moscow, 20 Myasnitskaya street
 - Tel./fax: +7 (495) 621-7500
 - E-mail: dtsygankov@hse.ru
 - Websites:
 - <http://ria-center.hse.ru/en/>
 - <http://ipamm.hse.ru/eng/>
 - <http://better-regulation-council.ru/>
 - <http://www.facebook.com/CenterforRIA>
 - <http://Оценка-регулирующего-воздействия.рф>
 - Blogs of the RIA Center devoted to regulatory impact assessment:
 - <http://datsygankov.livejournal.com>
 - <http://twitter.com/datsygankov>
-